### UNITED STATES CIVIRONMENTAL PROTECTION AGENCY-REGION 7

# U. S. ENVIRONMENTAL PROTECTION AGENCY PK 3: 50 REGION 7 11201 RENNER BOULEVARD LENEXA, KS 66219

## **BEFORE THE ADMINISTRATOR**

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In the Matter of Wellmark International, Inc.

Respondent

Docket No. FIFRA-07-2013-0011

### **CONSENT AGREEMENT AND FINAL ORDER**

The U.S. Environmental Protection Agency (EPA), Region 7 and Wellmark International, Inc., (Respondent) have agreed to a settlement of this action before filing of a Complaint, and thus this action is simultaneously commenced and concluded pursuant to Rules 22.13(b) and 22.18(b)(2) of the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits (Consolidated Rules), 40 C.F.R. §§ 22.13(b) and 22.18(b)(2).

#### Section I

## **Jurisdiction**

1. This proceeding is an administrative action for the assessment of civil penalties instituted pursuant to Section 14 of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), 7 U.S.C. § 136/.

2. This Consent Agreement and Final Order (CAFO) serves as notice that the EPA has reason to believe that Respondent has violated Section 12 of FIFRA, 7 U.S.C. § 136j.

## Section II

## **Parties**

3. The Complainant, by delegation from the Administrator of EPA and the Regional Administrator, EPA, Region 7, is the Director of the Water, Wetlands and Pesticides Division, EPA, Region 7.

4. The Respondent is Wellmark International, Inc., a pesticide registrant headquartered in Schaumburg, Illinois.

## Section III

## Statutory and Regulatory Background

5. Congress enacted FIFRA in 1947 and amended it in 1972 and in 1996. The general purpose of FIFRA is to provide the basis for regulation, sale, distribution and use of pesticides in the United States. 7 U.S.C. 136 <u>et. seq</u>.

6. Section 2(t) of FIFRA, 7 U.S.C. § 136(t), defines the term "pest" to mean (1) any insect, rodent, nematode, fungus, weed, or (2) any other form of terrestrial or aquatic plant or animal life or virus, bacteria, or other micro-organism (except viruses, bacteria, or other micro-organism on or in living man or other living animals) which the Administrator declares to be a pest under Section 25(c)(1).

7. Section 2(u) of FIFRA, 7 U.S.C. § 136(u), defines the term "pesticide" to mean any substance or mixture of substances intended for preventing, destroying, repelling, or mitigating any pest.

8. Section 2(s) of FIFRA, 7 U.S.C. § 136(s), defines the term "person" to mean any individual, partnership, association, corporation, or any organized group of persons whether incorporated or not.

9. Section 2(gg) of FIFRA, 7 U.S.C. § 136(gg), defines the term "to distribute or sell" to mean to distribute, sell, offer for sale, hold for distribution, hold for sale, hold for shipment, ship, deliver for shipment, release for shipment, or receive and (having so received) deliver or offer to deliver.

10. Pesticide registrants may distribute or sell a registered product under another person's name and address instead of (or in addition to) their own. Such distribution and sale is termed "supplemental distribution." 40 C.F.R. § 152.132. The distributor is considered an agent of the registrant for all intents and purposes under FIFRA, and both the registrant and the distributor may be held liable for violations pertaining to the distributor product. Supplemental distribution is permitted upon notification to EPA if specific conditions, stated at 40 C.F.R. § 152.132(a) through (e), are met. As a requirement of supplemental distribution, the label of the distributor product must be the same as that of the registered product, with exceptions stated at 40 C.F.R. § 152.132(d)(I) through (5).

11. Section 2(q)(1)(A) of FIFRA, 7 U.S.C. § 136(q)(1)(A), states a pesticide is misbranded if its labeling bears any statement, design, or graphic representation representative thereto or to its ingredients which is false or misleading in any particular.

12. Section 2(q)(1)(E) of FIFRA, 7 U.S.C. § 136(q)(1)(E), states a pesticide is misbranded if any word, statement, or other information required by or under authority of this Act to appear on the label or labeling is not prominently placed thereon with such conspicuousness and in such terms as to render it likely to be read and understood by the ordinary individual under customary conditions of purchase and use.

13. Section 12(a)(1)(B) of FIFRA, 7 U.S.C. § 136j(a)(1)(B), states that it shall be unlawful for any person to distribute or sell any pesticide if any claims made for it as a part of its distribution or sale substantially differ from any claims made for it as part of the statement required in connection with its registration.

14. Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), states it shall be unlawful for any person to distribute or sell any pesticide that is adulterated or misbranded.

## Section IV

# **General Factual Allegations**

15. The Respondent is and was at all times referred to in this Complaint, a "person" as defined by Section 2(s) of FIFRA, 7 U.S.C. § 136(s).

16. The Respondent is registered with EPA as a pesticide producer with Company Number 2724.

17. Respondent is the registrant for RF2025 Tub, EPA Registration No. 2724-495.
By an agreement with Respondent, Vitalix, Inc., of Alliance, Nebraska, is authorized to act as supplemental distributor of RF2025 Tub under the distributor product name, Vitalix No. 5 IGR Fly Tub.

Respondent is the registrant for RF2002 Block, EPA Registration No. 2724-492.
 By an agreement with Respondent, Vitalix, Inc., of Alliance, Nebraska is authorized to act as a supplemental distributor of RF2002 Block under the distributor product name, Mineralix Fly Tub with IGR.

## **Violations**

19. The Complainant hereby states and alleges that Respondent has violated FIFRA and federal regulations promulgated thereunder, as follows:

# Counts 1-8

20. The facts stated in paragraphs 15 through 18 are realleged and incorporated as if fully stated herein.

21. On eight occasions during the years 2009 and 2010, Vitalix, Inc. sold or distributed a quantity of the product RF2025 Tub under the product name #5 Altosid IGR Fly Tub, EPA Reg. No. 2724-495-65901.

22. The label for the pesticide product #5 Altosid IGR Fly Tub, EPA Reg. No. 2724-495-65901, as distributed by Vitalix, Inc., lacked a precautionary statement necessary to protect the environment.

23. The pesticide product #5 Altosid IGR Fly Tub, EPA Reg. No. 2724-495-65901, was misbranded.

24. In accordance with the requirements stated at 40 C.F.R. § 152.132, Respondent, through the actions of supplemental distributor, Vitalix, Inc., violated Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), by each instance of Vitalix, Inc.'s, sale or distribution of a pesticide which was misbranded.

#### **Counts 9-19**

25. The facts stated in paragraphs 15 through 18 are realleged and incorporated as if fully stated herein.

26. On eleven occasions during the years 2009, 2010 and 2011, Vitalix, Inc., sold or distributed a quantity of the product RF2002 Block, under the product name Mineralix Fly Tub with Altosid IGR #11, EPA Reg. No 2724-492-65901.

27. The label for the pesticide product Mineralix Fly Tub with Altosid IGR #11, EPA Reg. No. 2724-492-65901, distributed by Vitalix, Inc., lacked a precautionary statement necessary to protect the environment.

The pesticide product Mineralix Fly Tub with Altosid IGR #11, EPA Reg. No.
 2724-492-65901, was misbranded.

29. The pesticide product Mineralix Fly Tub with Altosid IGR #11, EPA Reg. No. 2724-492-65901, was distributed or sold by Vitalix, Inc., in conjunction with marketing claims that differed substantially from those on the statement required in connection with its registration.

30. In accordance with the requirements stated at 40 C.F.R. § 152.132, Respondent, through the actions of supplemental distributor, Vitalix, Inc., violated Section 12(a)(1)(E) of FIFRA, 7 U.S.C. § 136j(a)(1)(E), by each instance of Vitalix, Inc.'s, sale or distribution of which was misbranded.

31. In accordance with the requirements stated at 40 C.F.R. § 152.132, Respondent, through the actions of supplemental distributor, Vitalix, Inc., violated Section 12(a)(1)(B) of FIFRA, 7 U.S.C. § 136j(a)(1)(B), by each instance of Vitalix, Inc.'s, sale or distribution of a pesticide that was marketed with claims that differed substantially than those on the statement required in connection with its registration.

#### Section V

## Consent Agreement

32. For purposes of this proceeding, Respondent admits the jurisdictional allegations set forth above, and agrees not to contest the EPA's jurisdiction in this proceeding or any subsequent proceeding to enforce the terms of the Final Order.

33. Respondent neither admits nor denies the factual allegations set forth above.

34. Respondent waives its right to contest any issue of fact or law set forth above and its right to appeal the Final Order accompanying this Consent Agreement.

35. Respondent and the EPA agree to conciliate this matter without the necessity of a formal hearing and to bear their respective costs and attorney's fees.

36. Nothing contained in the Final Order portion of this CAFO shall alter or otherwise affect Respondent's obligation to comply with all applicable federal, state, and local environmental statutes and regulations and applicable permits.

37. The undersigned representative of Respondent certifies that he or she is fully authorized to enter into the terms and conditions of this CAFO and to execute and legally bind Respondent to it.

38. Respondent certifies that by signing this CAFO that it is presently in compliance with FIFRA, 7 U.S.C. § 136 <u>et. seq.</u>, and all regulations promulgated thereunder.

39. The effect of settlement as described in the following paragraph is conditioned upon the accuracy of the Respondent's representations to the EPA, as memorialized in the preceding paragraph.

40. Respondent agrees that, in settlement of the claims alleged in this CAFO, Respondent shall pay a penalty as set forth in Paragraph 1 of the Final Order below. Payment of this civil penalty in full shall resolve all civil and administrative claims for all violations of FIFRA alleged in this document. Complainant reserves the right to take any enforcement action with respect to any other violations of FIFRA or any other applicable law and/or regulation administered by the EPA. 41. Respondent consents to the issuance of the Final Order hereinafter recited and consents to the payment of a civil penalty as specified in the Final Order.

42. Late Payment Provisions: Pursuant to 31 U.S.C. § 3717, the EPA is entitled to assess interest and penalties on debts owed to the United States and a charge to cover the cost of processing and handling a delinquent claim. Respondent understands that its failure to timely pay any portion of the civil penalty described in Paragraph 1 of the Final Order below may result in the commencement of a civil action in Federal District Court to recover the full remaining balance, along with penalties and accumulated interest. In such case, interest shall accrue thereon at the applicable statutory rate on the unpaid balance until such civil or stipulated penalty and any accrued interest are paid in full. A late payment handling charge of \$15 will be imposed after thirty (30) days and an additional \$15 will be charged for each subsequent thirty (30) day period. Additionally, as provided by 31 U.S.C. § 3717(e)(2), a six percent (6%) per annum penalty (late charge) may be assessed on any amount not paid within ninety (90) days of the due date.

## Section VI

### Final Order

Pursuant to Section 14 of FIFRA, as amended, 7 U.S.C. §136*l*, and according to the terms of the Consent Agreement set forth above, **IT IS HEREBY ORDERED THAT:** 

1. Respondent shall pay a civil penalty of Forty-four Thousand, Seven Hundred and Four Dollars (\$44,704.00) within thirty (30) days of the effective date of this Final Order. Such payment shall identify Respondent by name and docket number and made as follows:

If by certified or cashier's check, payment should be made payable to the "United States Treasury" and sent to the following address: US Environmental Protection Agency Fines and Penalties Cincinnati Finance Center PO Box 979077 St. Louis, Missouri 63197-9000.

If by wire transfer, payment should be directed to the Federal Reserve Bank of New York

as follows:

Federal Reserve Bank of New York ABA = 021030004 Account = 68010727 SWIFT address = FRNYUS33 33 Liberty Street New York, New York 10045 Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency".

If by electronic payment, payment may be submitted on-line at www.pay.gov by entering

"SFO 1.1" in the "Search Public Forms" field. Open the on-line form and complete the required

fields to complete payment. Respondent shall print a copy of the payment receipt and mail a

copy of the receipt to the contacts listed below

2. A copy of the check or other information confirming payment shall

simultaneously be sent to the following:

Regional Hearing Clerk U.S. Environmental Protection Agency Region 7 11201 Renner Boulevard Lenexa, Kansas 66219;

and

Andrew Kowalski Toxics and Pesticides Enforcement Branch, WWPD U.S. Environmental Protection Agency Region 7 11201 Renner Boulevard Lenexa, Kansas 66219. 3. No portion of the civil penalty or interest paid by Respondent pursuant to the requirements of this CAFO shall be claimed by Respondent as a deduction for federal, state, or local income tax purposes.

4. This CAFO shall be effective upon the filing of the Final Order by the Regional Hearing Clerk for the EPA, Region 7. Unless otherwise stated, all time periods stated herein shall be calculated in calendar days from such date.

## RESPONDENT WELLMARK INTERNATIONAL, INC.

Date: 7/8/13 By: Frank Jusich COO Print Name Title

## COMPLAINANT U. S. ENVIRONMENTAL PROTECTION AGENCY

Date: <u>7-10-13</u>

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Director Water, Wetlands and Pesticides Division

Date: 7-9-13

Chris R. Dudding Office of Regional Counsel

IT IS SO ORDERED. This Order shall become effective immediately.

Date: 7-10-13

Karina Bonomeo

KARINA BORROMEO Regional Judicial Officer IN THE MATTER OF Wellmark International, Inc., Respondent Docket No. FIFRA-07-2013-0011

## CERTIFICATE OF SERVICE

I certify that a true and correct copy of the foregoing Order was sent this day in the following manner to the addressees:

Copy by email to Attorney for Complainant:

dudding.chris@epa.gov

kowalski.andrew@epa.gov

Copy by First Class Mail to Respondent:

Steve Spaulding c/o Heather Friedli Wellmark International 1501 E. Woodfield Rd Suite 200W Schaumburg, IL 60173

Dated:

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Kathy Robinson Hearing Clerk, Region 7